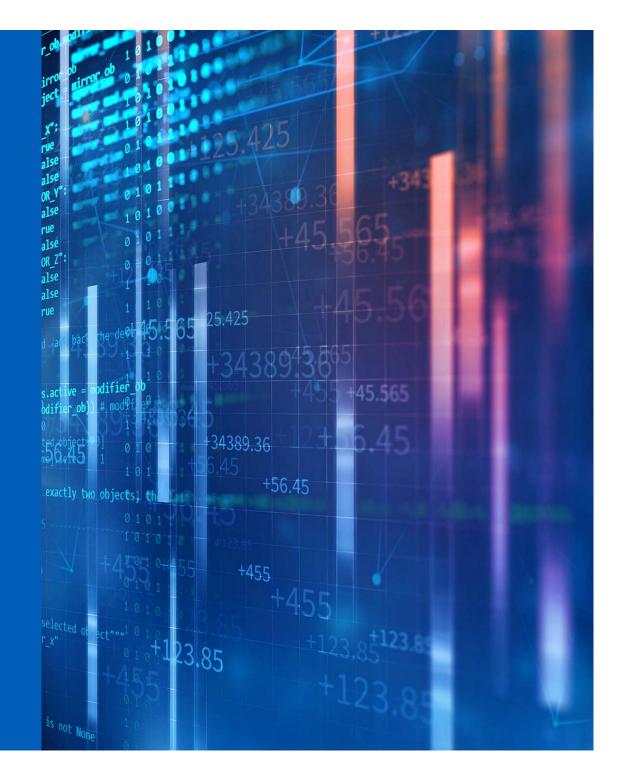
# The Corporation of the Town of Halton Hills

Audit Findings Report for the year ended December 31, 2018

May 17, 2019

kpmg.ca/audit





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### Purpose of this report\*

The purpose of this Audit Findings Report is to assist you, as a member of Council, in your review of the results of our audit of the consolidated financial statements ("the financial statements") of the Corporation of the Town of Halton Hills ("the Town") as at and for the year ended December 31, 2018.

This Audit Findings Report builds on the Audit Plan we presented to the Audit Committee on February 4, 2019.



### Changes from the Audit Plan

There have been no significant changes regarding our audit from the Audit Planning Report that was reported to management.



### Finalizing the audit

As of the date of this report, we have completed the audit of the financial statements, with the exception of certain remaining procedures, which include amongst others:

- Receipt of legal letter replies;
- Completing our discussions with the Audit Committee;
- Obtaining evidence of the Council's approval of the financial statements;
- Receipt of the signed management representation letter (to be signed upon approval of the financial statements.

We will update the Audit Committee, and not solely the Chair (as required by professional standards), on significant matters, if any, arising from the completion of the audit, including the completion of the above procedures. Our auditors' report will be dated upon the completion of any remaining procedures.

\*This Audit Findings Report should not be used for any other purpose or by anyone other than the Audit Committee and Town Council. KPMG shall have no responsibility or liability for loss or damages or claims, if any, to or by any third party as this Audit Findings Report has not been prepared for, and is not intended for, and should not be used by, any third party or for any other purpose.







### Adjustments and differences

For the Town financial statements, we have identified one difference that remains uncorrected and we did not identify any adjustments that were communicated to management and subsequently corrected in the financial statements.



### Accounting estimates

Overall, we are satisfied with the reasonability of accounting estimates.

The areas of estimation relate to the employee benefits obligation and the liabilities for contaminated sites and post closure solid waste landfill.

See pages 8 and 9.

### Significant accounting policies and practices

There are several new accounting standards which have been implemented this year. The impact of these standards is discussed within this report.

See pages 10 and 11.



### Control and other observations

We did not identify any control deficiencies that we determined to be significant deficiencies in ICFR.



### Independence

We are independent with respect to the Corporation of the Town of Halton Hills (and its related entities), within the meaning of the relevant rules and related interpretations prescribed by the relevant professional bodies in Canada and any other standards or applicable legislation or regulation.



We highlight our significant findings in respect of areas of audit focus as identified in our discussion with management in the Audit Plan, as well as any additional significant risks identified.

### Significant financial reporting risk

- Fraud risk from management override of control
- As this risk is not rebuttable, our audit methodology incorporated the required procedures in professional standards to address this risk.
- These procedures included the testing of journal entries and other adjustments, performing a retrospective review of estimates and evaluating the business rationale of significant unusual transactions.
- We did not identify any issues or concerns regarding management override of controls.

### Significant financial reporting risk

- Fraud risk from revenue recognition
- This risk was rebutted as reported to you in our audit planning report
- We did not identify any issues related to fraud risk that required a change in audit approach.





Significant findings from the audit regarding other areas of focus are as follows:

### Area of focus

- Tangible capital assets

### Our response and significant findings

- We reviewed on a sample basis the additions to tangible capital assets and noted that management has correctly capitalized the additions from work in progress to capital assets and developer contributions land acquisitions.
- In our testing, we reviewed the contributions from developers and charges earned of \$5.57M (2017 \$6.83M) on the statement of
  operations and noted that management has appropriately recognized this revenue.
- No exceptions were noted during testing.

### Area of focus

Operating Expenditures

### Our response and significant findings (continued)

- KPMG performed substantive procedures to ensure that cut-off was appropriate for all material expenditures surrounding yearend.
- KPMG performed substantive analytical procedures to assess the trend in operating expenditures both in comparison to the approved budget and year over year, and performed substantive testing over a sample of expenditures including payroll and employee benefits expenditures. Based on the results of these procedures no material issues were noted.
- No misstatements related to operating expenses were identified during our testing.

### Area of focus

- Investment in Halton Hills Community Energy Corporation ("HHCEC")

### Our response and significant findings (continued)

- KPMG relied upon the audited consolidated financial statements of HHCEC to support the audit of the investment reported on the statement of financial position.
- The investment was appropriately updated for the financial results of HHCEC.
- Equity income from HHCEC was reported appropriately
- No audit differences were found



### Area of focus

Developer charges and developer contribution revenues

### Our response and significant findings (continued)

- KPMG performed substantive testing over the recognition of significant developer contributions and charges earned.
- KPMG ensured the charges and contributions were recognized as the eligible expenditures are incurred.
- No audit differences were found



### Accounting estimates

Certain figures in the consolidated financial statements contain elements requiring the use of judgment and assumptions that management makes about the future, and other sources of estimation uncertainty, at the end of the reporting period. These judgments and estimates have a risk of resulting in a material adjustment to carrying amounts of assets and liabilities within the next financial year.

We have summarized our assessment of the subjective areas.

#### ltem

Contaminated sites liability

\$375,952 (2017 - \$367,500)

#### **KPMG** comment

Contaminated sites liability:

- We reviewed management's process for identifying potential sites and reviewed management's listing of contaminated sites and the analysis against the prescribed criteria to determine if a liability should be recorded.
- We gained an understanding and assessed the reasonability of the remediation estimates for contaminated sites deemed to be
  relevant to this standard and performed a recalculation of the present value of the determined liability.
- We have similarly gained an understanding of management's methodology for estimating contaminated site liabilities and are satisfied that the approach used to quantify the potential liabilities is reasonable.
- We have concluded that management's approach to identifying, evaluation and determining the liability in accordance with the PSAB standard is appropriate and that the liability recorded in the current year is reasonable.



### Accounting estimates



### Item

#### Employee future benefits:

- The Town provides certain employee benefits which will require funding in future periods. These benefits include long term
  disability, benefits under the Workplace Safety Insurance Board ("WSIB") Act and extended health and dental benefits for early
  retirees. The liability for these future benefits has been determined by actuarial valuation.
- We obtained a copy of the most recent actuarial valuation completed in 2018.
- We assessed management's assumptions for reasonableness.
- We assessed the actuary's qualifications
- We determined that the work of management's expert and management's assumptions were reasonable and could be utilized as audit evidence to support our assessment of the post-employment benefit liability.

We believe management's process for identifying accounting estimates is appropriate.

No audit differences were found



### Significant accounting policies

### Adoption of accounting standards

The following new significant accounting policies and practices were selected and applied during the period as per the requirement of Public Sector Accounting Standards. These accounting policies will be applied prospectively.

### Our response and significant findings

For the year ended December 31, 2018, the Town is required to adopt the following new public sector accounting standards (PSAS) :

#### PS 2200 – Related Party Disclosures

- This standard defines related parties and requires disclosure of material transactions occurring between related parties at a
  value that is different from that which would have been arrived at if the parties were unrelated.
- The Town has internal policies over procurement and conduct that address conflicts of interest and transactions with individuals or parties at non-arms' length. We held discussions with management who informed us that there were no material related party transactions that were not transacted at fair value during the year. Our findings from our review of Council and committee meeting minutes were consistent in this regard. At the completion of the audit, we will obtain from management a signed representation letter indicating that there were no related parties or transactions not identified to us or disclosed in the financial statements.
- No changes to the financial statement disclosures were required.

#### PS 3420 – Inter-Entity Transactions

 These are transactions occurring between commonly controlled entities. Inter-entity transactions are eliminated upon consolidation.

#### PS 3380 - Contractual Rights

Contractual rights, which are rights to economic resources arising from contracts or agreements that will result in both an
asset and revenue in the future, must be disclosed and described. As at December 31, 2018, there were no contractual
rights.

### Our response and significant findings (continued)

#### PS 3320 – Contingent Assets

- Contingent assets, which exist when an unresolved existing condition exists and an expected future event will resolve that uncertainty as to whether an asset exists, must be disclosed. Management has considered a number of circumstances, including litigation where the Town is the plaintiff and situations with the potential for recoveries. Management has not identified any contingent assets, which is supported by the Town Solicitor. No disclosures are required.

#### PS 3210 – Assets

- Items meeting the expanded definition of assets must be recorded as assets in the statement of financial position. The Town has recorded all such assets. This standard does not have a significant impact on the financial statements.

### Technology in the audit

As previously communicated in our Audit Planning Report, we have utilized technology to enhance the quality and effectiveness of the audit.

Areas of the audit where Technology and D&A routines were used				
ΤοοΙ	Our results and insights			
Journal Entry Testing	We utilized our proprietary D&A tool, IDEA, to evaluate the completeness of the journal entry population through a roll-forward of all accounts, analyze journal entries and determine sub-populations for more focused and risk-based testing, and apply certain criteria to sub-populations to identify potential high-risk journal entries for further testing.			
	We did not identify any issues in regards to the completeness of journal entries. Moreover, we are satisfied with the results of our testing of specific relevant journal entries			



### Adjustments and differences



Adjustments and differences identified during the audit have been categorized as "Corrected adjustments" or "Uncorrected differences". These include disclosure adjustments and differences.

Professional standards require that we request of management and the audit committee that all identified adjustments or differences be corrected. We have already made this request of management.

### **Corrected adjustments**

We did not identify any adjustments that were communicated to management and subsequently corrected in the financial statements.

### **Uncorrected differences**

A liability in the amount of \$500,000 was accrued for the future resurfacing of Kiwanis field in accordance with the agreement with Halton District School Board. Since the resurfacing has not yet been done, this is not a liability to the Town at December 31, 2018.

### Current developments and audit trends

### Public Sector Accounting Standards

The following are upcoming changes that will be effective in future periods. We have provided an overview of what these standards are and what they mean to your financial reporting so that you may evaluate any impact to your future financial statements.

Standard	Summary and implications
Asset Retirement Obligations	<ul> <li>A new standard has been approved that is effective for fiscal years beginning on or after April 1, 2021 (for the Town's 2022 year end).</li> </ul>
	<ul> <li>The new standard addresses the recognition, measurement, presentation and disclosure of legal obligations associated with retirement of tangible capital assets in productive use. Retirement costs would be recognized as an integral cost of owning and operating tangible capital assets. PSAB currently contains no specific guidance in this area.</li> </ul>
	<ul> <li>The ARO standard would require the public sector entity to record a liability related to future costs of any legal obligations to be incurred upon retirement of any controlled tangible capital assets ("TCA"). The amount of the initial liability would be added to the historical cost of the asset and amortized over its useful life.</li> </ul>
	<ul> <li>As a result of the new standard, the public sector entity would have to:</li> </ul>
	<ul> <li>consider how the additional liability will impact net debt, as a new liability will be recognized with no corresponding increase in a financial asset;</li> </ul>
	<ul> <li>carefully review legal agreements, senior government directives and legislation in relation to all controlled TCA to determine if any legal obligations exist with respect to asset retirements;</li> </ul>
	<ul> <li>begin considering the potential effects on the organization as soon as possible to coordinate with resources outside the finance department to identify AROs and obtain information to estimate the value of potential AROs to avoid unexpected issues.</li> </ul>
Revenue	<ul> <li>A new standard has been approved that is effective for fiscal years beginning on or after April 1, 2022 (for the Town's 2023 year end).</li> </ul>
	<ul> <li>The new standard establishes a single framework to categorize revenues to enhance the consistency of revenue recognition and its measurement.</li> </ul>
	<ul> <li>The standard notes that in the case of revenues arising from an exchange, a public sector entity must ensure the recognition of revenue aligns with the satisfaction of related performance obligations.</li> </ul>
	<ul> <li>The standard notes that unilateral revenues arise when no performance obligations are present, and recognition occurs when there is authority to record the revenue and an event has happened that gives the public sector entity the right to the revenue.</li> </ul>

Financial Instruments and Foreign Currency Translation	<ul> <li>New accounting standards, PS3450 Financial Instruments, PS2601 Foreign Currency Translation, PS1201 Financial Statement Presentation and PS3041 Portfolio Investments have been approved by PSAB and are effective for years commencing on or after April 1, 2021 (for the Town's 2022 year end).</li> </ul>
	<ul> <li>Equity instruments quoted in an active market and free-standing derivatives are to be carried at fair value. All other financial instruments, including bonds, can be carried at cost or fair value depending on the government's choice and this choice must be made on initial recognition of the financial instrument and is irrevocable.</li> </ul>
	<ul> <li>Hedge accounting is not permitted.</li> </ul>
	<ul> <li>A new statement, the Statement of Remeasurement Gains and Losses, will be included in the financial statements. Unrealized gains and losses incurred on fair value accounted financial instruments will be presented in this statement. Realized gains and losses will continue to be presented in the statement of operations.</li> </ul>
	<ul> <li>Based on stakeholder feedback received, PSAB is considering certain scope amendments to PS 3450 <i>Financial</i> <i>Instruments</i>. The proposed amendments are expected to include the accounting treatment of bond repurchases, scope exclusions for certain activities by the federal government, and improvements to the transitional provisions.</li> </ul>
Employee Future Benefit Obligations	<ul> <li>PSAB has initiated a review of sections PS3250 Retirement Benefits and PS3255 Post-Employment Benefits, Compensated Absences and Termination Benefits. Given the complexity of issues involved and potential implications of any changes that may arise from this review, the project will be undertaken in phases. Phase I will address specific issues related to measurement of employment benefits. Phase II will address accounting for plans with risk sharing features, multi-employer defined benefit plans and sick leave benefits.</li> </ul>
	Three Invitations to Comment were issued and have closed. The first Invitation to Comment sought guidance on whether the deferral provisions in existing public sector standards remain appropriate and justified and the appropriateness of accounting for various components of changes in the value of the accrued benefit obligation and plan assets. The second Invitation to Comment sought guidance on the present value measurement of accrued benefit obligations. A third Invitation to Comment sought guidance on non-traditional pension plans.
	<ul> <li>The ultimate objective of this project is to issue a new employment benefits section to replace existing guidance.</li> </ul>
Public Private Partnerships ("P3")	<ul> <li>A taskforce was established in 2016 as a result of increasing use of public private partnerships for the delivery of services and provision of assets.</li> </ul>
	<ul> <li>A Statement of Principles ("SOP") was issued in August 2017 which proposes new requirements for recognizing, measuring and classifying infrastructure procured through a public private partnership.</li> </ul>
	<ul> <li>The SOP proposes that recognition of infrastructure by the public sector entity would occur when it controls the purpose and use of the infrastructure, when it controls access and the price, if any, charged for use, and it controls any significant interest accumulated in the infrastructure when the P3 ends.</li> </ul>
	<ul> <li>The SOP proposes the public sector entity recognize a liability when it needs to pay cash or non-cash consideration to the private sector partner for the infrastructure.</li> </ul>
	<ul> <li>The infrastructure would be valued at cost, with a liability of the same amount if one exists. Cost would be measured by discounting the expected cash flows by a discount rate that reflects the time value of money and risks specific to the project.</li> </ul>

International Strategy	<ul> <li>PSAB is in the process of reviewing its current approach towards International Public Sector Accounting Standards.</li> <li>This project may result in changes to the role PSAB plays in setting standards in Canada.</li> </ul>
	<ul> <li>A consultation paper was released for comment in May 2018 and has closed. The consultation paper described the decision-making criteria PSAB expects to consider in evaluating the international strategy that best serves the public sector. It also introduced four proposed international strategies that PSAB considers to be viable.</li> </ul>

Our discussions with you, our audit opinion and what KPMG is seeing in the marketplace—both from an audit and industry perspective—indicate the following is specific information that will be of particular interest to you. We would, of course, be happy to further discuss this information with you at your convenience.

Thought Leadership	Overview	Links
Accelerate	Accelerate is a KPMG trends report and video series that includes the perspective of subject matter leaders from across KPMG in Canada on seven key issues impacting organizations today that are disrupting the audit committee mandate.	Link to report
The Blockchain shift will be seismic	Blockchain technology is a focused disruptor of the very foundations of external and internal audit: financial recordkeeping and reporting. This Audit Point of View article offers insight on how blockchain technology is impacting business and what audit committees should be thinking about to prepare for certain risks.	Link to report
Audit Quality 2017	Learn about KPMG's ongoing commitment to continuous audit quality improvement. We are investing in new innovative technologies and building strategic alliances with leading technology companies that will have a transformative impact on the auditing process and profession. How do we seek to make an impact on society through the work that we do?	Link to report
Cyber defense in depth	High walls alone won't defend the castle Assume that you have been compromised and work on what needs to be done to address it.	Link to report



Appendix 1: Required communications



Appendix 2: Audit Quality and Risk Management

Appendix 3: Background and professional standards

### Appendix 1: Required communications



In accordance with professional standards, there are a number of communications that are required during the course of and upon completion of our audit.

These include:



The conclusion of our audit is set out in our draft auditors' report attached to the draft financial statements.



Management representation letter

In accordance with professional standards, copies of the management representation letter are provided to the Audit Committee. Management has provided you with a copy of the representation letter for the audit of the financial statements.



### Appendix 2: Audit Quality and Risk Management



KPMG maintains a system of quality control designed to reflect our drive and determination to deliver independent, unbiased advice and opinions, and also meet the requirements of Canadian professional standards.

Quality control is fundamental to our business and is the responsibility of every partner and employee. The following diagram summarizes the six key elements of our quality control system.

#### Visit our Audit Quality Resources page for more information including access to our most recent Audit Quality Report.

Other controls include:

- Before the firm issues its audit report, the Engagement Quality Control Reviewer reviews the appropriateness of key elements of publicly listed client audits
- Technical department and specialist resources provide real-time support to audit teams in the field

We conduct regular reviews of engagements and partners. Review teams are independent and the work of every audit partner is reviewed at least once every three years.

We have policies and guidance to ensure that work performed by engagement personnel meets applicable professional standards, regulatory requirements and the firm's standards of quality.

All KPMG partners and staff are required to act with integrity and objectivity and comply with applicable laws, regulations and professional standards at all times.



*Ne* do not offer services that would impair our independence.

The processes we employ to help retain and develop people include:

- Assignment based on skills and experience
- Rotation of partners
- Performance evaluation
- Development and training
- Appropriate supervision and coaching

Ne have policies and procedures for leciding whether to accept or continue a client relationship or to perform a specific engagement for that client.

Existing audit relationships are reviewed annually and evaluated to identify instances where we should discontinue our professional association with the client.

### Appendix 3: Background and professional standards



#### Internal control over financial reporting

As your auditors, we are required to obtain an understanding of internal control over financial reporting (ICFR) relevant to the preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances for the purpose of expressing an opinion on the financial statements but not for the purpose of expressing an opinion on internal control. Accordingly, we do not express an opinion on the effectiveness of internal control

Our understanding of ICFR was for the limited purpose described above and was not designed to identify all control deficiencies that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all significant deficiencies or material weaknesses and other control deficiencies have been identified. Our awareness of control deficiencies varies with each audit and is influenced by the nature, timing, and extent of audit procedures performed, as well as other factors.

The control deficiencies communicated to you are limited to those control deficiencies that we identified during the audit.

#### Documents containing or referring to the audited financial statements

We are required by our professional standards to read only documents containing or referring to audited financial statements and our related auditors' report that are available through to the date of our auditors' report. The objective of reading these documents through to the date of our auditors' report is to identify material inconsistencies, if any, between the audited financial statements and the other information. We also have certain responsibilities, if on reading the other information for the purpose of identifying material inconsistencies, we become aware of an apparent material misstatement of fact.

We are also required by our professional standards when the financial statements are translated into another language to consider whether each version, available through to the date of our auditors' report, contains the same information and carries the same meaning.



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